

## Message Text

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TO USMISSION GENEVA

C O N F I D E N T I A L STATE 058933

GENEVA FOR USDEL CSCE

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C O N F I D E N T I A L STATE 058933

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE

SUBJECT: CSCE AND WESTERN PUBLIC OPINION

REF: (A) USNATO 1436; (B) USNATO 1405

1. AS REQUESTED REFTEL A, YOU MAY WISH TO DRAW ON FOLLOWING GUIDANCE FOR INITIAL DISCUSSION OF CSCE/PR STUDY IN THE SPC. THROUGH CONSULTATION WITHIN THE NATO CONTEXT WE HOPE TO DEVELOP A COMMON PUBLIC AFFAIRS APPROACH TO CSCE IN THE INTEREST OF ATTAINING THE FOLLOWING GENERAL OBJECTIVES:

2. TO CREATE A PUBLIC AWARENESS OF CONSTRUCTIVE WESTERN ACCOMPLISHMENTS RESULTING FROM CSCE. WE HAVE IN MIND OVERALL ACHIEVEMENTS LIKE THOSE MENTIONED IN REFTEL B CONCERNING HUMANITARIAN AND CULTURAL COOPERATION THAT HAVE BEEN REGISTERED FOR THE FIRST TIME AS A PROPER SUBJECT FOR EAST-WEST MULTILATERAL NEGOTIATIONS IN CSCE BASKET III. YOU SHOULD ALSO CITE SPECIFIC  
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WESTERN ACCOMPLISHMENT IN DEVELOPING PRINCIPLES

PROTECTING HUMAN RIGHTS, SELF-DETERMINATION, PEACEFUL BORDER CHANGE, MILITARY CONFIDENCE-BUILDING MEASURES, AND SUCH MATTERS AS REUNIFICATION OF FAMILIES, INCREASED ACCESS TO INFORMATION FROM ABROAD, AND IMPROVEMENT IN WORKING CONDITIONS FOR JOURNALISTS.

3. TO AVOID AN UNREALISTIC PUBLIC ASSESSMENT OF THE RESULTS OF CSCE WHICH COULD LEAD TO AN EXAGGERATED OR FALSE SENSE OF DETENTE. IN THIS CONNECTION, WE SEE THE NEED TO UNDERScore HEAVILY THE IMPORTANCE OF CONTINUING ALLIANCE DEFENSE EFFORTS AND TO COMBAT UNWARRANTED EUPHORIA OVER THE CONTRIBUTION OF CSCE TO THE "PROGRESS OF DETENTE."

4. TO PROMOTE A PROPER PUBLIC PERSPECTIVE OF THE RELATIONSHIP OF CSCE TO DETENTE. WE WOULD WANT TO MAKE CLEAR THAT CSCE IS BUT A PART OF A CONTINUING PROCESS FOR REDUCING TENSIONS AND BUILDING COOPERATION IN EUROPE AND THAT OTHER ONGOING NEGOTIATIONS SUCH AS SALT AND MBFR, IF SUCCESSFULLY CONCLUDED, HAVE AN EVEN MORE IMPORTANT IMPACT ON THIS PROCESS. WE SEE THESE DEVELOPMENTS ALSO COMPLEMENTIN;CONTINUING EFFORTS TO STRENGTHEN EAST-WEST RELATIONS BILATERALLY ACROSS A BROAD FRONT.

5. TO ACHIEVE PUBLIC RECOGNITION THAT THE RESULTS, WHILE IN NO WAY MARKING ANY DRAMATIC BREAKTHROUGH IN EAST-WEST RELATIONS, DO REPRESENT A MODEST CONTRIBU-TION IN THE MOVE TOWARD DETENTE. HERE RECOGNITION CAN BE GIVEN TO THE UNIQUE FACT THAT 35 NATIONS WERE ABLE TO SUCCESSFULLY ADDRESS, AT LEAST IN LIMITED DEPTH, A BROAD RANGE OF SPECIFIC MEASURES IN THE POLITICAL, ECONOMIC, SCIENTIFIC, HUMANITARIAN, CULTURAL AND EDUCATIONAL FIELDS.

6. TO COUNTER AN ANTICIPATED EFFORT BY THE SOVIET UNION AND ITS EASTERN ALLIES TO CAPITALIZE ON THE SUCCESSFUL OUTCOME OF CSCE BY EXPLOITING ITS RESULTS FOR PROPAGANDA PURPOSES. PROPAGANDA FALLOUT IS STILL ONE OF THE CHIEF PROFITS WHICH MOSCOW ANTICIPATES FROM CONFIDENTIAL

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CSCE AND APPROPRIATE ATTENTION SHOULD BE GIVEN TO THE PROSPECT THAT IT MIGHT BE PRESENTED, AMONG OTHER THINGS, AS A SURROGATE "PEACE CONFERENCE" FORMALIZING THE POST-WAR POLITICAL SITUATION IN EUROPE.

7. TO MINIMIZE, TO THE EXTENT POSSIBLE, THROUGH A BROADENING OF PUBLIC UNDERSTANDING, PUBLIC CRITICISM FROM SOME QUARTERS OF THE OUTCOME OF CSCE. SUCH

CRITICISM ALREADY HAS BEEN APPARENT IN SOME MEDIA OUTPUT  
DURING THE GENEVA PHASE OF THE NEGOTIATIONS AND A  
WELL DEVELOPED INFORMATION POLICY ON CSCE COULD PLAY  
AN EFFECTIVE ROLE IN ESTABLISHING FOR THE PUBLIC AN  
OBJECTIVE AND BALANCED VIEW OF ITS FULL MEANING.  
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